

# Generating station site North Channel

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Submission to the  
Royal Commission on  
Electric Power Planning









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6	Requirement for a Generating Station	
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8	Site on the North Channel of Lake Huron	
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December 1977



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Appendices

A.	Letter from Mr. B.B. Campbell to the Royal Commission on Electric Power Planning, dated February 3, 1977.
B.	Letter from Mr. Ronald C. Smith, Executive Director, Royal Commission on Electric Power Planning, to Mr. B.B. Campbell, dated February 10, 1977.
C.	Copy of a portion of the transcript of the Royal Commission on Electric Power Commission's meeting at Listowel on January 20, 1977.





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Synopsis

Additional sites are being sought to accommodate new generating stations required to meet East System load growth. A generating station site is also being sought which could accommodate the future installation of heavy water production facilities. Technical and regulatory requirements limit the choices available for sites capable of accommodating both generation and heavy water production facilities. It is believed these requirements can be met in the North Channel area.

A site on the North Channel would allow for the location of generation facilities close to major loads thus improving reliability of service and reducing transmission losses. The future construction of facilities on the site would provide employment and other economic benefits to the North Channel area.

The North Channel area is the only area in which the site selection process is sufficiently advanced to allow a new site to be considered for generation coming into service in the late 1980's. Therefore, the planning process for the provision of a new generating station site on the North Channel should be continued in an orderly way so that the site can be considered for generating stations coming into service in the late 1980's.

For all of the above reasons, confirmation of the need for the site being sought on the North Channel is therefore requested from the Royal Commission on Electric Power Planning.





1 1.0 INTRODUCTION

2  
3 On July 11, 1974, the Ontario Government announced that it would  
4 hold public hearings into the long-range planning of Ontario's  
5 electrical power system. In the July 11 statement, the  
6 Government also announced that Ontario Hydro had been given  
7 approval to proceed with several projects, one of which was the  
8 studies and public participation for the selection of a new  
9 generating station site in the North Channel of Lake Huron along  
10 with the necessary transmission system.

11  
12 On March 13, 1975, the Honourable Allan Grossman, Provincial  
13 Secretary for Resources Development, announced in the Legislature  
14 the Government's decision that the hearings into Ontario Hydro's  
15 long-range planning would be carried out by an independent  
16 commission of enquiry. He stated, "The Commission will focus on  
17 the broad conceptual consequences of alternative ways of  
18 supplying electrical power during the period 1983-1993".

19  
20 The March 13, 1975 statement also noted that there are certain  
21 electrical power generating and transmission projects that  
22 Ontario Hydro considers must be initiated during the tenure of  
23 the Commission and that the Commission would look into the need  
24 for these projects. At a meeting of the Royal Commission on  
25 Electric Power Planning in Listowel, Ontario on January 20, 1977,  
26 Dr. Porter stated that he interpreted the Commission's Terms of  
27 Reference in respect of these projects as being limited to a  
28 consideration of the need or requirement only in terms of supply,  
29 demand and timing. Copies of correspondence between Dr. Porter  
30 and Mr. B.B. Campbell counsel representing Ontario Hydro,  
31 confirming Ontario Hydro's understanding of the Commission's  
32 position are attached as Appendices A and B to this submission.  
33 Appendix C is a copy of the transcript of the pertinent portion  
34 of the Listowel meeting.

35  
36 One important aspect to consider when dealing with the need for  
37 major new generation facilities on a new site is that from the  
38 time the need is identified until the first generating unit is  
39 placed in commercial service requires a time period of about  
40 thirteen years. In order to reduce the lead time and to provide  
41 flexibility in developing the power system Ontario Hydro proposes  
42 to acquire a number of new sites suitable for the installation of  
43 thermal generating stations. In this way, the time from decision  
44 to proceed with a generating station until its in-service date  
45 can be reduced to ten years or less. Further, decisions  
46 regarding the specific facilities proposed for a site can then  
47 take advantage of the most recent information such as cost and  
48 availability of fuels, the latest load forecasts, socioeconomic  
49 conditions, environmental information and possibly new



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1 technologies. This submission therefore deals only with the  
2 requirements for a site on the North Channel. The location of  
3 the specific site and the requirements and specifications for a  
4 specific facility will be subject to the review process  
5 established under the Environmental Assessment Act.

6  
7 A site on the North Channel is desirable for the following  
8 reasons:

- 9
- 10 (a) Major generation facilities are required to supply the  
11 growing East System loads and the North Channel is one of  
12 the areas in which system planning considerations indicate  
13 a site should be available.
  - 14 (b) Northeastern Ontario is now deficient in local generating  
15 capacity for energy supply and will soon become deficient  
16 in peak capacity. These deficits will increase as the  
17 northeastern Ontario loads grow. A major generating  
18 facility located in northeastern Ontario would be close to  
19 major loads and would substantially reduce transmission  
20 losses.
  - 21
  - 22 (c) Ontario's CANDU nuclear generating program may require  
23 additional supply facilities for heavy water. Technical  
24 and regulatory requirements limit the choices available for  
25 such a site, but they can be met in the North Channel area.
  - 26
  - 27 (d) The future location of a major generating facility on the  
28 North Channel would provide employment and other economic  
29 benefits to an area where both the Provincial Government  
30 and Municipal and Community leaders have indicated  
31 industrial development is needed. Also, it appears to be  
32 in accordance with the Ontario Government's policy of  
33 encouraging growth in northern Ontario.
  - 34

## 35 2.0 East System Considerations

### 36 37 2.1 The East System Load Forecast

38  
39 The Ontario Hydro East System is defined as the area east of a  
40 line through Wawa and it accounts for about 95% of the electric  
41 power and energy supplied by Ontario Hydro.

42  
43 The planning process for new supply facilities begins with the  
44 load forecast. At least once a year, a complete review is made  
45 of the load forecast for the following ten years. In the  
46 interval between the successive annual reviews, the progress of  
47 actual load growth and economic conditions is monitored and, if  
48 necessary, revised forecasts are issued to reflect conditions  
49



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different from those contemplated when the last complete annual review was made. The annual forecasts are made in considerable geographic detail and are based on forecasts, made in the field, of individual wholesale supply users. In this way a wealth of detailed knowledge and experience is brought to bear on the forecast.

Projection of these forecasts to twenty year time horizons is a hazardous exercise because so many new variables can come to bear. For example, population can be regarded as virtually fixed in the short run, but in the longer run, it may be a dominant influence and extremely hazardous to forecast.

The risks introduced by errors in the load forecast are two-fold: inadequate capacity due to underestimating the load, or excess capacity due to overestimating the load. Inadequate capacity can result in an unreliable supply; and this may cause direct financial losses to power customers and increased social costs to the province. Excess capacity can lead to financial risks resulting from inadequate revenues to Ontario Hydro in the short term, and direct financial losses to power customers due to unnecessary high power costs in the long term. The load forecast effort is therefore preoccupied with reducing error to a minimum. In practice, this means that the forecast effort should try to avoid consistent error in either direction. Ontario Hydro's forecasts are designed not to be biased in either direction and historically, they have been very accurate.

Ontario Hydro's 1977 load forecast implies a gradually declining pattern of electric load growth from current rates of about 7% per annum to 6% by the mid-1990's. This declining growth pattern also reflects a policy of conservation and load management adopted by the Ontario Hydro Board in 1976. The 1977 forecast of the East System most likely primary peak load to 1986 and a projection of the load to 1997 is shown in Figure 1. It is noted that the load is expected to grow from an actual 1976 peak load of 15,079 MW to about 35,800 MW in 1990.

## 2.2 Requirement for Additional East System Generation Facilities

The generation program up to and including Darlington GS has been approved by the Provincial Government. The generation program which is currently being used for planning purposes is shown in Figure 2, up to the year 1997. The program for generation not yet approved should not be considered firm but only a guide indicative of probable future requirements for additional capacity. The actual selection and approval of individual generating station projects for design and construction commits each project only as required to meet in-service dates.

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1 Ontario Hydro currently has studies underway to determine  
2 feasible locations for the next two generating stations after  
3 Darlington GS which are designated as E15 and E16. In order to  
4 meet the required in-service dates, it is necessary to limit the  
5 locations of these two stations to sites which are currently  
6 owned by Ontario Hydro. Therefore, a site on the North Channel  
7 could only be used for E17 or subsequent stations.

8  
9 The requirement for additional generation facilities arises  
10 solely from growth in demand for electric power. A secondary  
11 consideration regarding the amount of new generation required in  
12 any given time period is the degree of reliability with which the  
13 demand is to be met. It is this reliability target which  
14 determines the amount of reserve generation required.

15  
16 The reliability of a generating system is dependent upon many  
17 factors, only some of which can be estimated with a reasonable  
18 degree of confidence. Probability techniques are applied to  
19 those factors which can be estimated in order to indicate the  
20 relative levels of reliability likely in the future. This  
21 analysis, combined with judgement based on experience, leads  
22 Ontario Hydro to believe that installed generating capacity on  
23 its system should be about 25 to 30% greater than the expected  
24 peak load in order to produce a desirable level of reliability.

25  
26 Recently imposed financial restraints on Ontario Hydro's Capital  
27 Construction Program have resulted in deferral of the in-service  
28 dates of many of Ontario Hydro's major projects. As a result,  
29 after 1979 the committed generation program will provide  
30 reliability levels considerably below historical standards. In  
31 fact estimated reserve levels decline from about 26% in 1980 to  
32 about 18% in 1987 and 1988. To maintain reserves at desirable  
33 levels new generating facilities will be required.

34  
35 Figure 3 illustrates the speed with which the generation reserves  
36 decline if it is assumed that generation additions are stopped  
37 and the load continues to grow. As long as the electric load  
38 continues to grow, additional generating facilities will be  
39 required. Different rates of load growth or different reserve  
40 levels would effect the timing of generation additions but not  
41 the need for such additions.

## 42 2.3 Requirement for Additional Heavy Water Facilities

43

44 It is expected that a significant amount of nuclear generating  
45 capacity will be installed over the next two decades as  
46 illustrated by Figure 2. The program illustrated requires large  
47 quantities of heavy water to initially fill the reactor systems,  
48 and small make-up quantities to compensate for losses during  
49 operation. The extent of this heavy water demand is shown on  
50 Figure 4.



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Ontario Hydro's presently committed sources of supply for heavy water are the Bruce Heavy Water Plants (BHWP) A, B, and D. The supply from these sources has been estimated on a 'probable' and 'dependable' basis. The probability of the actual supply exceeding the 'dependable' estimates is 90% and of it exceeding the 'probable' estimates is 50%. The supply curves are superimposed on the demand curve on Figure 4.

The demand curve makes no allowance for possible acceleration in the rate of nuclear installation. Also the supply curve makes no allowance for possible delays in the in-service date of BHWP B and D, nor allowance for unforeseen operational problems. A shortfall in heavy water supply could delay the in-service date of one or more nuclear units and result in major economic penalties.

For these reasons, it is desirable that the dependable supply equals or exceeds the forecast demand. On this basis the fourth heavy water plant; ie., the plant after BHWP A, B and D, should be tentatively scheduled to have an in-service date in the early 1990's. If, however, the excellent performance of BHWP "A" continues, and is achieved at Plants B and D, the in-service date of a fourth plant may be postponed several years.

The Bruce Nuclear complex is the only site owned by Ontario Hydro which is suitable for heavy water production facilities and it is a possible location for the fourth heavy water plant. However, for a variety of reasons, it may be decided not to locate additional heavy water facilities at the Bruce site and it is therefore desirable to acquire another site which is suitable for heavy water production facilities. Economic and land use considerations make it preferable to locate such facilities at the same site as a thermal generating station.

### 3.0 Northeastern Ontario Considerations

#### 3.1 The Northeastern Region Load Forecast

The geographical extent of Ontario Hydro's Northeastern Region is shown in Figure 5. The Figure also shows that the majority of the loads in the Region are concentrated in a relatively narrow band from North Bay to Sault Ste. Marie. Roughly 63% of the total Northeastern Region load is concentrated within the shaded areas of this band.

The economy of northern Ontario is dominated by the forest products and mining industries. Both of these industries are quite sensitive to fluctuations in the business cycle, and since

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1 they both have a high export content, demand for their products  
2 is sensitive not only to fluctuations in the Canadian economy,  
3 but to that of the United States and to some extent to the  
4 general international economic climate. Apart from these two  
5 industries, the other major activity is the tourist industry  
6 which is not power intensive. It should be noted that there are  
7 considerable uncertainties in any forecast of electrical demand  
8 due to the sensitivity of the demand to economic conditions in  
9 Canada and elsewhere. In part the projected slowing rate of  
10 growth in the demand for electricity reflects anticipated slower  
11 growth in the North American economy. Conversely, if the economy  
12 were to suddenly pick up, additional demands would likely be  
13 placed on the electric supply.

14 The Sudbury Basin contains the world's largest known deposit of  
15 nickel, but other deposits in Canada (such as at Thompson,  
16 Manitoba) and overseas have resulted in a dramatic decline in  
17 Ontario's share of world nickel production. At present, the  
18 market for nickel is quite soft and appears likely to remain so  
19 until the next economic boom appears. Northern Ontario is also a  
20 significant producer of nonferrous and base metals. The demand  
21 for iron and copper is weak at the moment, and like that for  
22 nickel is likely to remain so, but it too is subject to  
23 considerable upward pressure in the event of an economic boom.  
24 The area also has a significant gold mining industry, but the  
25 response to the increase of price of gold has not been as  
26 dramatic as one might have imagined. This is partly due to the  
27 continuing uncertainty of the future price of gold, and partly to  
28 the rapid escalation in the cost of mining it.

29  
30 The forest products industry has been a significant source of  
31 growth in power demands in the past, but its future potential for  
32 growth is limited by the amount of unappropriated timber land  
33 which remains available. The industry faces further constraints  
34 on its growth due to growing pressures to preserve and enhance  
35 the environment, but at the same time these pressures may lead to  
36 increase of electrical demand for purposes of pollution control.  
37 The industry is currently undergoing modest expansion which  
38 consists for the most part of extensions to existing plants.

39  
40 Ontario Hydro customers are divided into three classifications:

41  
42 A. Municipal

43  
44 The power supplied to municipalities for resale.  
45  
46  
47  
48  
49  
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1 B. Retail

2  
3 The power supplied by Ontario Hydro to customers outside the  
4 municipalities.

5  
6 C. Direct Industrials

7  
8 The power supplied directly by Ontario Hydro to industrial  
9 customers.

10 The actual loads from 1940 and forecast loads to 1997 in the  
11 Northeastern Region for each of the above classifications are  
12 shown in Figure 6. It is evident that most of the load in the  
13 Northeast is industrial. For illustrative purposes the total  
14 Northeastern Region primary peak load is shown in Figure 1.

15  
16 The electric load varies throughout each day and from day to day  
17 throughout the year. The load is highest in the daytime and  
18 lowest at night and on weekends. Due to the higher concentration  
19 of heavy industry and mining loads in the Northeast, the average  
20 daily load factor is quite high.

21  
22 Figure 7 includes an annual load duration curve for the  
23 Northeastern Region showing the variation of load with percentage  
24 of time. The Figure also shows the average monthly load as a  
25 percentage of the annual peak.

26  
27 Not all the load in northeastern Ontario is supplied by Ontario  
28 Hydro. A significant portion of the area which encompasses the  
29 City of Sault Ste Marie and the Algoma Steel Company is served by  
30 the Great Lakes Power Company (GLP Co). This Company purchases a  
31 substantial block of power from Ontario Hydro which currently is  
32 approximately 10% of Ontario Hydro's total Northeastern Region  
33 load. However, it is expected that Ontario Hydro will provide  
34 for the greater part of the growth in electric demand in this  
35 area.

36  
37 In addition to the GLP Co, several industries in northern Ontario  
38 generate some of their own electricity by hydraulic and thermal  
39 means. The prospects for significant extensions of industrial  
40 generation by hydraulic means are not expected to have a large  
41 affect on future load supplied by Ontario Hydro. INCO is  
42 currently studying the feasibility of hydraulic generation on the  
43 Spanish River which may have an installed capacity of about 90 MW  
44 and an annual capacity factor of approximately 50%. It is  
45 possible that further fossil-fuelled generation may be installed  
46 by industries depending upon the associated demand for process  
47 steam and the price of electricity supplied by Ontario Hydro.

1 3.2 Existing Hydraulic Generation Facilities

2  
3 With the exception of some small diesel generating units, all of  
4 the power generated by Ontario Hydro in northeastern Ontario  
5 comes from hydraulic generating stations, many of which are  
6 designed as peaking plants and operate at capacity factors well  
7 below system load factor. This generation is generally operated  
8 at peak output for about 2 hours per day on normal working days  
9 and at reduced output during the remaining hours of the working  
10 day and on weekends. The level of reduced output is dependent  
11 upon the water flows available at the time of actual operation.  
12 There can be significant economies associated with this type of  
13 operation because it reduces the amount of more costly thermal  
14 generation (such as combustion turbines, or older, less efficient  
15 thermal units) which would otherwise have to be run to satisfy  
16 the daily peak load demand of the system.

17  
18 Figure 8 lists the December peak and average energy output for  
19 the Northeastern hydraulic stations for dependable and median  
20 water flow conditions. The dependable values are those attained  
21 or exceeded in most years. The median values are those which on  
22 average have a probability of being attained or exceeded one year  
23 out of two. The dependable values are used for planning  
24 purposes.

25 3.3 Hydraulic Generation Potential

26  
27 Reviews are made from time to time of all potential hydraulic  
28 capacity and sites will be proposed for development if their cost  
29 is attractive and they serve a useful purpose on the system. For  
30 instance, a study is currently in process to assess the  
31 feasibility of the Patten Post site on the Mississagi River.  
32 Although this site could have a peaking capacity of about 250 MW,  
33 its energy potential is estimated to be less than 50 average  
34 megawatts. Details of the remaining hydraulic sites and their  
35 potentials are provided in Appendix I of Ontario Hydro's  
36 Generation Non-Nuclear Submission (Exhibit #107).

37  
38 The only major undeveloped sources of conventional hydroelectric  
39 energy lie on the Albany River system. The Albany, together with  
40 major diversions of the Winisk and Attawapiskat Rivers and  
41 redirection of the Ogoki River into the Albany, could have a peak  
42 power potential of about 3000 MW. The energy potential of this  
43 development would be about 2,000 average megawatts. Without  
44 major diversions, the energy potential of the Albany is estimated  
45 at about 1,000 average megawatts.

46  
47 Preliminary engineering and economic studies completed in 1973  
48 indicated that the development of the Albany would be too costly  
49 compared to nuclear or fossil-steam generation. Major additional  
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1 studies would be required before a firm conclusion could be  
2 reached as to the feasibility, acceptability and economics of  
3 developing part or all of the northern hydro electric potential.  
4

### 5 3.4 Generation/Load Balance

#### 7 3.4.1 Peak Load and Peak Generation

9 At time of system peak load when the hydraulic generation in the  
10 Northeastern Region is operated at full output, there is  
11 currently an excess of generation over load which is transmitted  
12 to other parts of the East System or to the Thunder Bay area.  
13 Based on the 1977 load forecast the peak load is expected to  
14 exceed the peak output of the hydraulic generation in the  
15 Northeast by 1980. Figure 9 shows that the deficiency in peak  
16 hydraulic capacity compared to the forecast peak load in  
17 Northeastern Region continues to increase until additional  
18 generation is installed in the Region. The Figure assumes for  
19 illustrative purposes that a thermal station has a peak output of  
20 3000 MW and that the first unit comes in service in 1989.

#### 21 3.4.2 Energy Supply and Demand

23 The hydraulic generation in Northeastern Region is inadequate to  
24 supply the energy requirements of the area except in the spring  
25 and possibly the early summer. During the rest of the year the  
26 area's energy deficits are supplied from generation in the south  
27 over existing transmission lines. The dependable monthly energy  
28 for the Northeastern hydraulic generation is shown in the inset  
29 in Figure 10. It is evident that the largest deficits will occur  
30 in the winter months.  
31

32 Figure 10 is a graphical illustration of the difference (in  
33 average megawatts) between dependable energy supply and demand  
34 for the month of December from the present to the mid-1990's both  
35 with and without a new thermal generating station in the Region.  
36 The average output of the thermal station is assumed to be 80% of  
37 an installed capacity of 3000 MW. The Figure shows ever-  
38 increasing dependence of the Northeastern Region loads on supply  
39 facilities in other parts of Ontario unless additional generation  
40 is installed.  
41

### 42 3.5 Transmission Losses

44 If no additional generation is installed in Northeastern Region,  
45 the increasing power deficits will likely continue to be supplied  
46 from generation in the south. Since the distances are long, the  
47 line losses are significant. For example, by 1997 the savings in  
48 transmission losses by installing generation at a North Channel  
49 site could amount to several hundred megawatts.  
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1 3.6 Reliability

2  
3 The reliability of supply to customer's loads is dependent upon  
4 the capability of the bulk power system to delivery power  
5 continuously as well as upon the adequacy of the generating  
6 system to supply the total load. The reliability of supply can  
7 be materially improved by siting generation facilites as close as  
8 practicable to major load centres. This results because the  
9 exposure of transmission lines to natural and man-made hazards  
10 increases with the length of the lines.

11  
12 Installing generation in the North Channel area will improve  
13 reliability of supply to loads in Northeastern Region.

14 3.7 Social-Economic Factors

15  
16 A report of the Ontario Government ("Northeastern Ontario  
17 Regional Strategy, Proposed Strategy, March 1976) shows that the  
18 number of new opportunities for employment has grown more slowly  
19 in Northeastern Ontario than in the rest of Ontario.

20  
21 Between 1961 and 1971, total regional employment increased by  
22 just over 20%, little more than half the rate of 38% for the rest  
23 of the province. This slow growth in the number of jobs has led  
24 to relatively high unemployment rates in the region as a whole  
25 and to a steady stream of people leaving the region in search of  
26 jobs elsewhere. Although this report deals with the region as a  
27 whole, the information is applicable to the North Channel area.

28  
29 The mainstays of employment in the region, mining and forestry,  
30 do not always provide secure jobs. Periodic downturns in the  
31 demand for mineral and wood products often lead to production  
32 cutbacks and worker layoffs of varying durations. In mining,  
33 depletion of ore reserves leads to eventual closures of operation  
34 and permanent layoffs. In many of the single-enterprise  
35 communities of the region, temporary and permanent layoffs  
36 present particular difficulties, because few alternative  
37 employment opportunities are readily available. The reduced  
38 purchasing power of those out of work hurts businesses in the  
39 community.

40  
41 The proposed government strategy sets out several goals for the  
42 region that would provide a preferable economic and social future  
43 based on the aspirations of residents of the Northeastern Ontario  
44 Planning Region.

45  
46 The Strategy Report also states that the primary economic goal is  
47 to "promote economic development in Northeastern Ontario in a way  
48 that ensures that the benefits will accrue primarily to the people  
49  
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1 of the region, that makes optimum use of the potentials of the  
2 region, and that respects the environmental attributes and  
3 cultural attitudes of the region". In order to meet this goal  
4 four objectives are proposed:

- 5
- 6 (a) greater stability of production, employment, and earnings,
- 7
- 8 (b) increased diversity of occupational opportunities,
- 9
- 10 (c) improvement of productivity and earnings,
- 11
- 12 (d) growth of employment opportunities and population.
- 13

14 In order to meet economic objectives, population should grow at  
15 an annual rate of 1.7%, rather than the present 0.6% trend. This  
16 would require a net in-migration of 0.6%. Present trends show a  
17 net out-migration of 0.5% annually.

18 The Report also states that, coupled with population growth is a  
19 desire to significantly expand and diversify the region's  
20 economy. This will necessitate solving regional disparities and  
21 unemployment problems.

22

23 It is Ontario Hydro's view that development of major electric  
24 facilities in the North Channel area will have a positive effect  
25 on the above goals. Indeed both Ontario Hydro and the Ontario  
26 government have received representations from Municipal and  
27 Community leaders in the North Channel area urging the  
28 establishment of generation facilities in the area. Of course,  
29 opposition has also been shown to such a project.

30

31 During the construction of a large generating station, which may  
32 take from 6 to 8 years, the workforce at a site builds up  
33 gradually to a peak of several thousand workers and then declines  
34 at about the same rate to an eventual operating staff of some 400  
35 to 600 permanent employees. Estimates of construction workforce  
36 requirements for a North Channel station indicate that the  
37 workforce would peak at about 2,500 workers for a coal-fired  
38 station or 3,500 workers for nuclear.

#### 39

#### 40 4.0 Siting Options

#### 41

#### 42 4.1 In Southern Ontario

#### 43

44 As noted in Section 2.2, Ontario Hydro currently has studies  
45 under way to determine locations for the next two generating  
46 stations after Darlington GS. As explained, the only feasible  
47 locations for these two stations designated E15 and E16 are four  
48 existing sites east of Toronto; namely, Darlington, Wesleyville,  
49 Lennox and Chats Falls.

The location of El5 and El6 at two of the above sites, although necessary if the East System loads are to be supplied, will result in a large excess of generation over load in the area east of Toronto. The location of El7 east of Toronto would increase this imbalance and continue it farther into the future. It is therefore considered prudent to locate this station in another part of Ontario.

Public participation is currently under way in eastern Ontario and southwestern Ontario to select new generating station sites and the associated transmission routes. These activities are in a relatively early phase and it is not expected that new sites in these southern areas can be acquired in time for El7. However, the site selection study on the North Channel is nearing completion and with timely decisions and approvals, the site could be available for a first generating unit in service date in the late 1980's.

Another advantage of locating stations following El6 on new sites is a greater degree of flexibility in developing and operating the future system. This would be the case even if all existing sites could be developed to their full capacity prior to acquisition of any new sites. Further, this would provide a longer time span between stations on existing sites for monitoring and mitigating possible unforeseen environmental effects resulting from the first station.

#### 4.2 In Northeastern Ontario

Several inland lakes and rivers in Northeastern Ontario have been suggested as potential sites for development of thermal generating stations. These include Lakes Nipissing, Timiskaming and Wanapitei and the Ottawa River. Their relatively small size makes them unsuitable for multiple plant sites. Each might accommodate 2000 to 3000 MW of generating capacity but none is considered suitable for heavy water production facilities. Also, Wanapitei may be unsuitable for a fossil-fuelled station because of its proximity to Sudbury.

It has also been suggested that development of major thermal generating stations on more remote bodies of water such as Lake Superior, James Bay or the larger, more northerly rivers may be appropriate. However, their great distance from major load centres would make the development and incorporation of such sites very costly.

The potential for developing the Onakawana lignite deposits for electricity generation has received considerable attention in the past. Ontario Hydro is currently providing information to the leaseholder of the property who is carrying out an assessment of



Line  
Number

the economic feasibility of the project. The terms for this review are that private concerns would build and own the station with a capacity between 900 MW and 1200 MW. Ontario Hydro would operate the station and purchase the power. Such a development, if built, would not affect the desirability of obtaining a site on the North Channel although it may affect the timing of station construction.

#### 4.3 Options for Heavy Water Siting

The siting requirements for heavy water facilities are quite similar to those of nuclear stations with some additional requirements peculiar to the heavy water production process. This process (Girdler-Sulphide) uses substantial quantities of hydrogen sulphide gas and requires large and very secure supplies of process steam and electric energy. These requirements make it most economic for both thermal generation and heavy water facilities to be located at the same site.

The most stringent siting regulation for heavy water facilities is related to the concern for public safety in the event of an accidental release of a large quantity of hydrogen sulphide. This requirement calls for the establishment of a controlled zone, with low population density, within an eight kilometre radius of the plant. By comparison a nuclear generating station requires an exclusion radius of about 900 m.

There are relatively few locations in Ontario which meet all of the siting requirements associated with nuclear generation and heavy water production facilities. One of these areas is the North Channel of Lake Huron.

#### 5.0 Conclusions

A. If the East System load continues to grow as forecast, one new generating station must be placed in service each year after 1987, each with a capacity of about 3000 MW. As a first step in developing these facilities, additional generating station sites must be acquired in various parts of Ontario.

B. A site suitable for heavy water production facilities is required. For economic and land use reasons, this site should be combined with a thermal generating station site.

C. A North Channel site capable of accommodating thermal generation and heavy water production facilities should be acquired because:

Line  
Number

- The area is relatively close to the loads the generation would supply and this would improve reliability and reduce transmission losses.
- The North Channel is one of relatively few areas in Ontario suitable for heavy water facilities.
- The construction and operation of these facilities would provide employment and other economic benefits to an area where government and community leaders have indicated industrial development is desirable.

D. A North Channel site should be acquired as soon as possible because it is the only new site which could be available for a generating facility coming into service in the late 1980's.



APPENDIX A

February 3, 1977

Dr. Arthur Porter,  
Chairman,  
Royal Commission on Electric  
Power Planning,  
14 Carlton Street,  
Toronto, Ontario.

Dear Dr. Porter:

Re: Priority Projects.

This letter will confirm our recent discussion with respect to the timing and content of Ontario Hydro's submissions dealing with the priority projects.

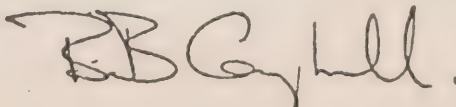
As discussed, and as subsequently stated by you at Listowel on January 20, 1977, these hearings will examine load growth (Demand), the capability of existing facilities to supply the load (Supply), and the in service dates appropriate for additional facilities (Timing). Within these general headings and for the geographic areas of eastern Ontario, southwestern Ontario, and the North Channel, my client is preparing its submissions to support its view as to the need for additional facilities. I am informed that these submissions will be available by October of 1977.

It was further agreed that your hearings, and therefore my client's submissions, will not extend to a consideration of the nature of the additional facilities which might be required, nor to their location.

I further understand that the hearings in connection with the priority projects will be scheduled for January or at the latest, February, 1978.

Trusting that the above accurately reflects our discussions, I remain,

Yours very truly,









APPENDIX B

ce of the  
Executive Director

Royal Commission  
on Electric Power  
Planning

416/965-2111

7th Floor  
14 Carlton Street  
Toronto Ontario  
M5B 1K5

February 10, 1977

Mr. B. B. Campbell  
Tilley, Carson & Findlay  
44 King Street West  
Toronto, Ontario  
M5H 1G4

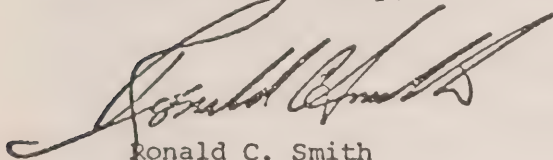
Dear Mr. Campbell:

Re: Priority Projects

This short letter is to confirm that your letter of February 3, 1977 accurately reflects the contents of your recent discussions with Dr. Porter regarding the priority projects.

At the present time we are expecting the Ontario Hydro submissions to be forwarded to us in October. Upon receipt of the submissions we will establish a firm date for the commencement of the hearings.

Yours very truly,



Ronald C. Smith  
Executive Director

RCS/re





ROYAL COMMISSION

ON

ELECTRIC POWER PLANNING

Hearing held in the Kinsmen's  
Hall, Listowel, Ontario, on the  
20th day of January, 1977, at  
8:00 p.m.

THE COMMISSION:

DR. ARTHUR PORTER	-	Chairman
ROBERT E.E. COSTELLO, ESQ.	-	Commissioner
DR. WILLIAM M. STEVENSON	-	Commissioner
GEORGE McCAGUE, ESQ.	-	Commissioner

COMMISSION STAFF:

MR. R. SMITH	Executive Director
MR. F.R. HUME, Q.C.	Counsel for the Commission
DR. R. ROSEHART	Scientific Counsellor

ONTARIO HYDRO  
REPRESENTATIVES:

MR. BRUCE CAMPBELL, Counsel

PUBLIC INTEREST COALITION  
ON ENERGY PLANNING:

MS. ROSE McMILLAN,  
Co-ordinator

INDEX OF PARTICIPANTS

Food Land Steering Committee (continued)

12,016

Mr. Lloyd Moore

Mr. E. van Donkersgoed

Professor Norman Pearson



1 ---Upon commencing at 8:00 p.m.

2 DR. PORTER: Ladies and gentlemen,  
3 may we come to order, please.

4 First of all, on behalf of my fellow  
5 Commissioners who you know very well of course,  
6 George McCague, Bob Costello and Bill Stevenson; Fred  
7 Hume, counsel for the Commission, Ron Smith, Executive  
8 Director; and Bob Rosehart, Scientific Counsellor; and  
9 of course myself, we welcome you to this public  
10 information hearing.

11 It is coincidental that we were  
12 in Listowel almost 12 months ago, in fact on the night  
13 of January the 22nd when the temperature, I seem  
14 to remember, was -34 degrees Celsius and that meeting  
15 was the last of the preliminary meetings of the  
16 Commission.

17 This evening is the last of the  
18 public information hearings, so it is coincidental  
19 that this should have happened. In fact, this  
20 hearing is really a continuation of the 78th session  
21 of a hearing which was adjourned on November 25th.

22 The Food Land Steering Committee's  
23 submission was presented on that day and it was based  
24 largely on the major research report which had been  
25 undertaken for the Food Land Committee by Professor

1 Norman Pearson who unfortunately on that day was ill  
2 and we agreed that the hearing would be adjourned  
3 until tonight and we are delighted, Norman, to see  
4 you back in form again.  
5

6 At this time I would like to  
7 recognize the appearance of Bruce Campbell, Counsel  
8 for Ontario Hydro; and Rose McMillan, who is the  
9 co-ordinator with the Public Interest Coalition.  
10

11 Before proceeding with the major business  
12 of the hearing I thought it might be a good idea  
13 at this time to clear up a possible misunderstanding  
14 which has arisen recently in connection really with  
15 the implementation of paragraph 4 of our terms  
16 of reference. This relates to the so-called priority  
17 projects and perhaps just to remind you what this  
18 term of reference consists of, I will quote it. It is  
19 to consider and report on a priority basis on the need  
20 for a north channel generating station, a second  
21 500 Kv line from Bruce, a 500 Kv line from Kitchener,  
22 a 500 Kv line from Nanticoke to London and a 500 Kv  
23 line in the Ottawa/Cornwall area and other projects  
24 as may be directed by the Lieutenant Governor in  
25 Council.

It has been drawn to my attention  
at a recent meeting of Ontario Hydro Citizens Committee



43  
1 held here in Listowel it was stated that the  
2 Commission would finish its inquiry including these  
3 priority projects by the end of this year. This isn't  
4 quite accurate.

5 Let me briefly summarize the  
6 position, especially insofar as these priority projects  
7 are concerned.

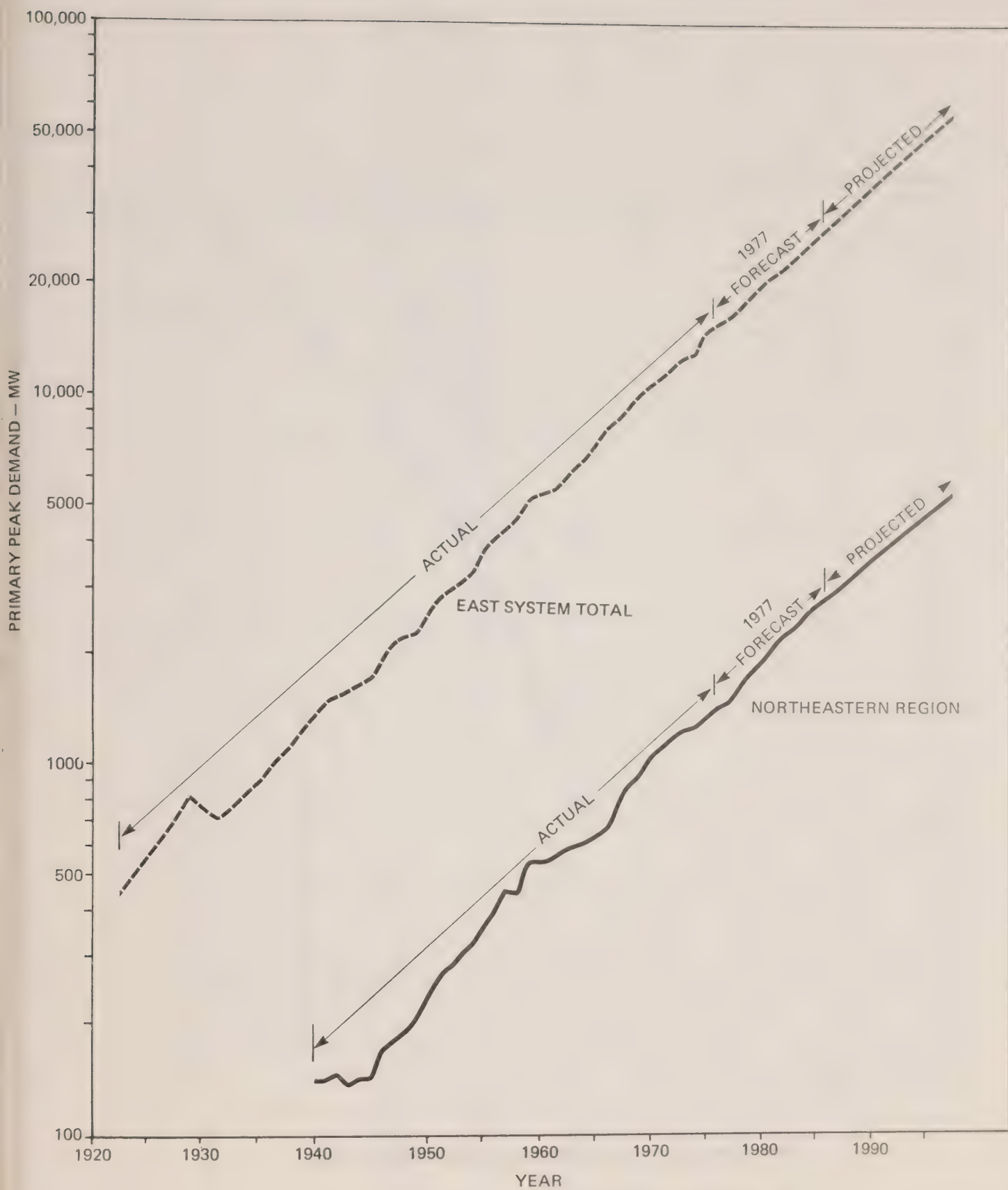
8 First of all, the Commission needs  
9 information of a specific kind relating to these  
10 projects and Ontario Hydro expects to provide the  
11 Commission with this information as it relates to the  
12 following three areas: first, the projected load  
13 growth in the regions under consideration; second, the  
14 capability of existing facilities to supply the load  
15 concentrating on the period 1983 to 1993, this being the  
16 time period for which the Commission recommendations  
17 will apply and, thirdly, the in-service date which  
18 Ontario Hydro considers to be appropriate for any  
19 additional facilities.

20 Now, this information will be available  
21 to the Commission we are told in October of this year,  
22 that is October 1977. However, as many of you know, because  
23 of the length of time which is going to be involved  
24 in the third phase of the Commission's hearings, that  
25 is the phase we call the debate phase, and that period

1 of time will probably last for about the middle of April  
2 to the end of October, because of that there will  
3 be no opportunity for special hearings to be held  
4 in connection with the priority projects during this  
5 year and the present planning is that they will take  
6 place as soon after the end of the debate phase  
7 hearings and the time taken for the final report  
8 based on that debate phase hearings to be written; so  
9 it looks as though right now the hearings on those  
10 priority projects will take place next January and  
11 February with a report I think hopefully by March  
12 or at the very latest, April. I thought it would  
13 be a good idea to clear up that misunderstanding.

14 Let me also mention at this time  
15 that the series of issue papers, eight in all, are  
16 presently being prepared and all of these will be  
17 available by the middle of March. It is a very big  
18 task and we are doing our best to meet this deadline.  
19 At the present time two of these papers have been  
20 published, one on nuclear power in Ontario and the  
21 second one, the demand for electric power. A third  
22 one will be published within the next two weeks. I  
23 pretty well finished it this morning but there is  
24 some more information needed for one of the appendices,  
25 and that is the one on conventional and alternative





EAST SYSTEM & NORTHEASTERN REGION  
HISTORICAL & FORECAST PRIMARY PEAK DEMAND – 1922 TO 1997

FIGURE 1

Generating Station	Type	No. x Size of Units in MW	Units In-Service in Year Shown																						
			77	78	79	80	81	82	83	84	85	86	87	88	89	90	91	92	93	94	95	96	97		
Nanticoke 7-8	F	2 x 531		2																					
Lennox	F	1 x 547	1																						
Bruce A	N	4 x 746	2	1	1																				
Wesleyville	F	4 x 547					1	1	2																
Pickering B	N	4 x 516					1	2	1																
Bruce B	N	4 x 769							1	1	1	1													
Darlington	N	4 x 850									1	1	1	1											
E-15	N	4 x 516											1	1	2										
E-16	N	4 x 850												1	1	2									
E-17	F	4 x 750													2	1	1								
E-18	F	4 x 750														1	1	1	1						
E-19	N	4 x 850															2	1	1						
E-20	N	4 x 1200																1	1	1	1				
E-21	F	4 x 750																	1	1	2				
E-22	N	4 x 1200																		1	1	1	1		
E-23	F	4 x 750																			2	1	1		
E-24	N	3 x 1200																				2	1		
E-25	F	2 x 750																				1	1		
E-26	N	1 x 1200																						1	

Legend: F — Fossil  
N — Nuclear

THE GENERATION PROPOSED IN PROGRAM LRF48A



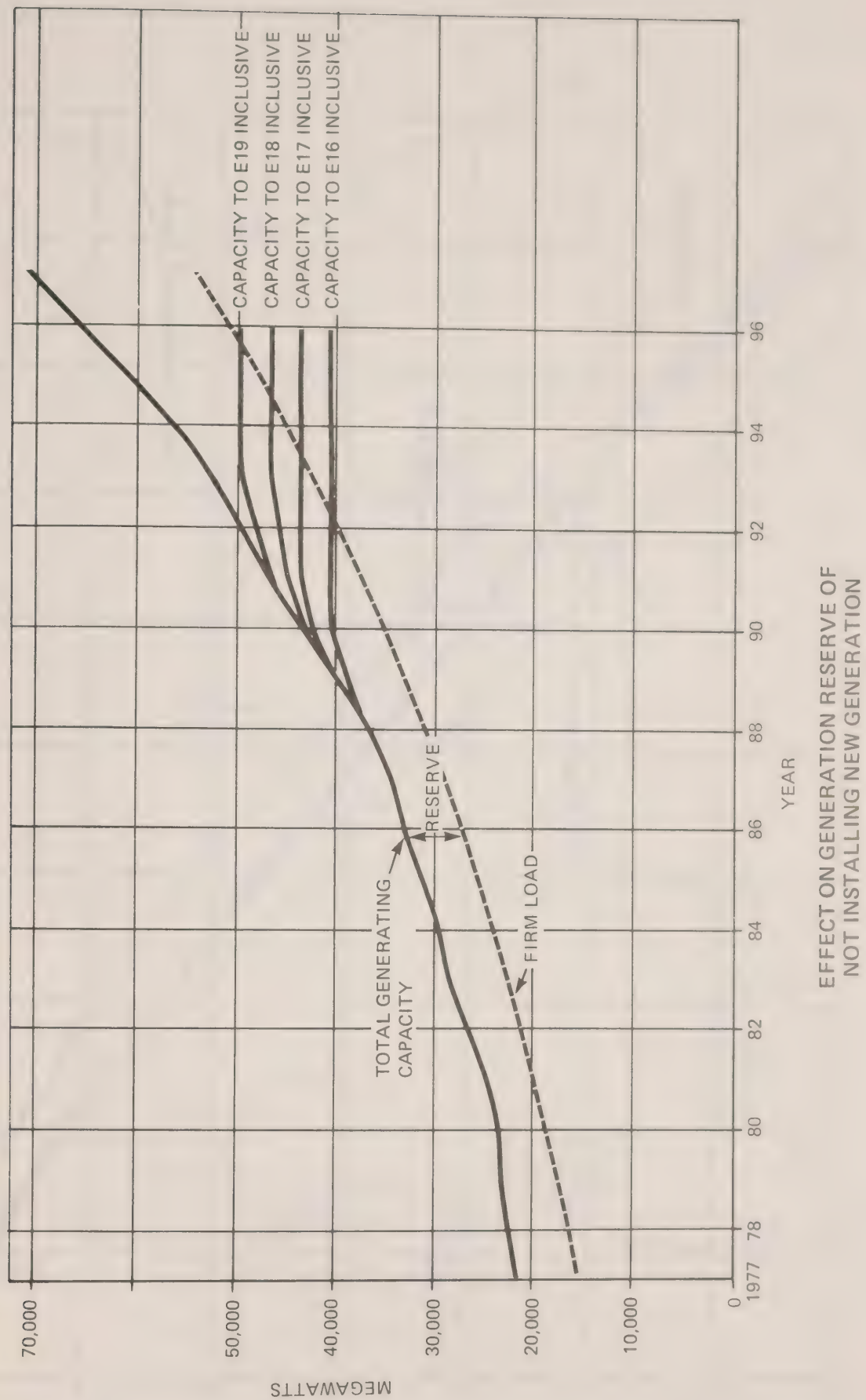


FIGURE 3

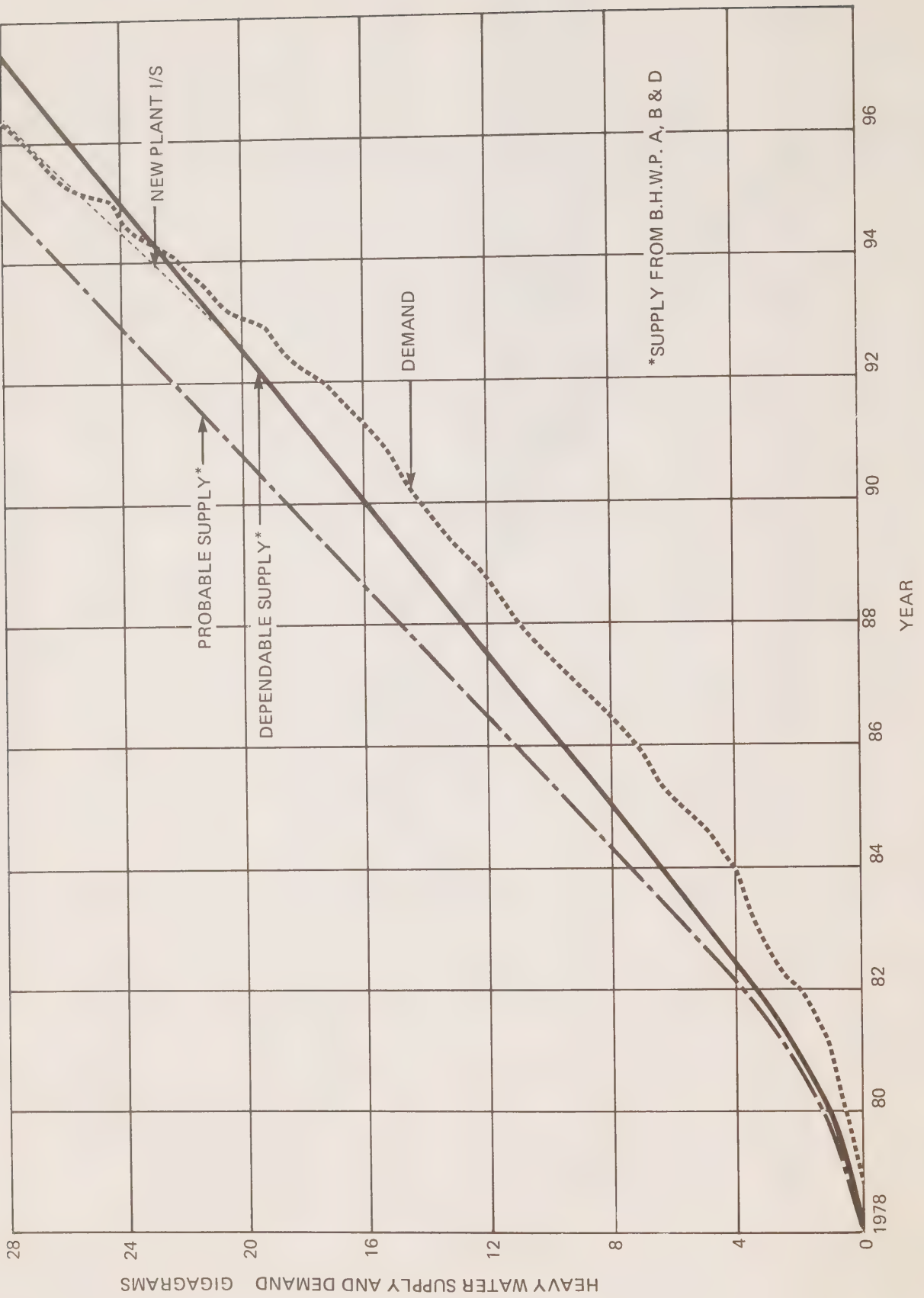
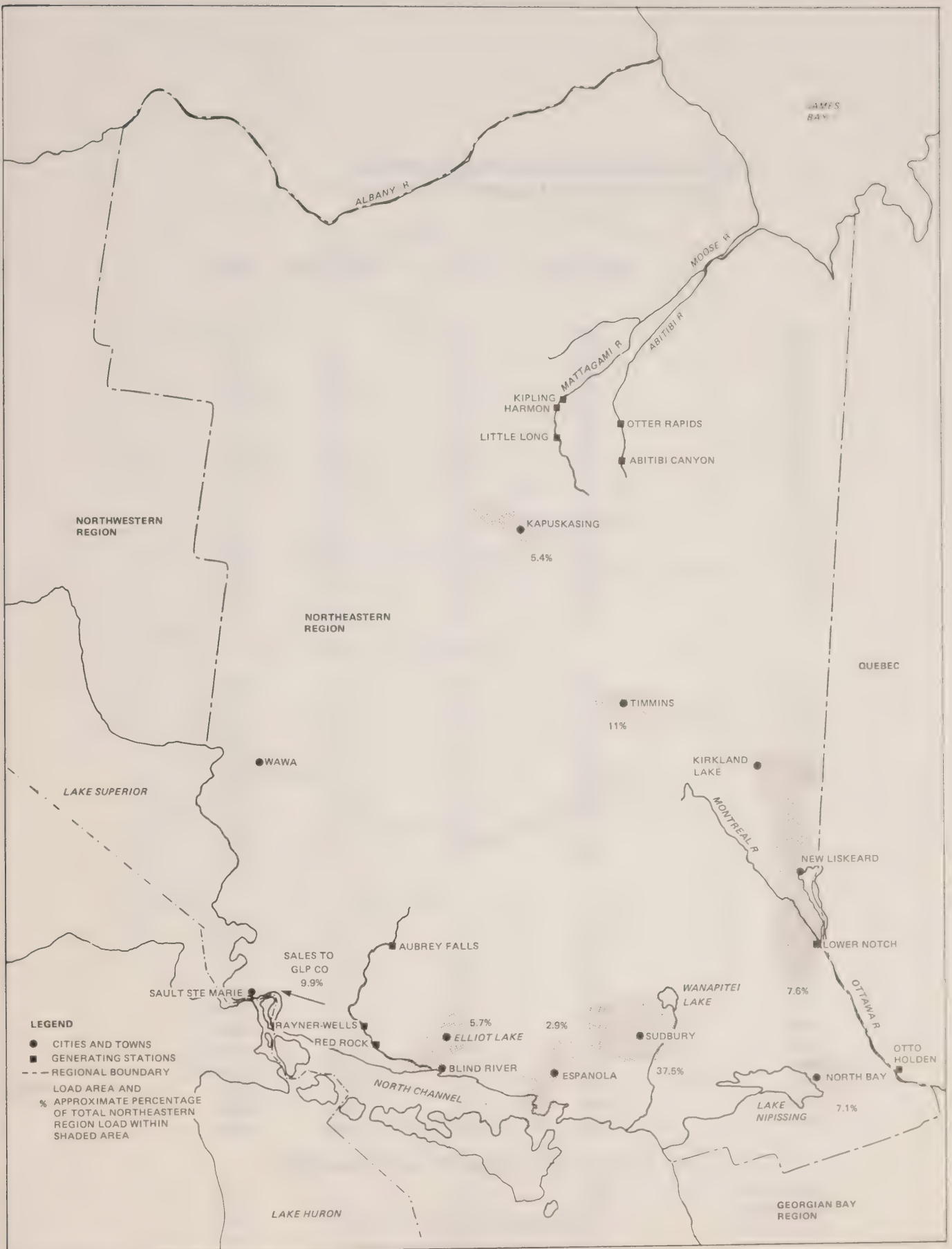


FIGURE 4



**NORTHEASTERN REGION  
LOCATION OF GENERATION AND MAJOR LOADS**

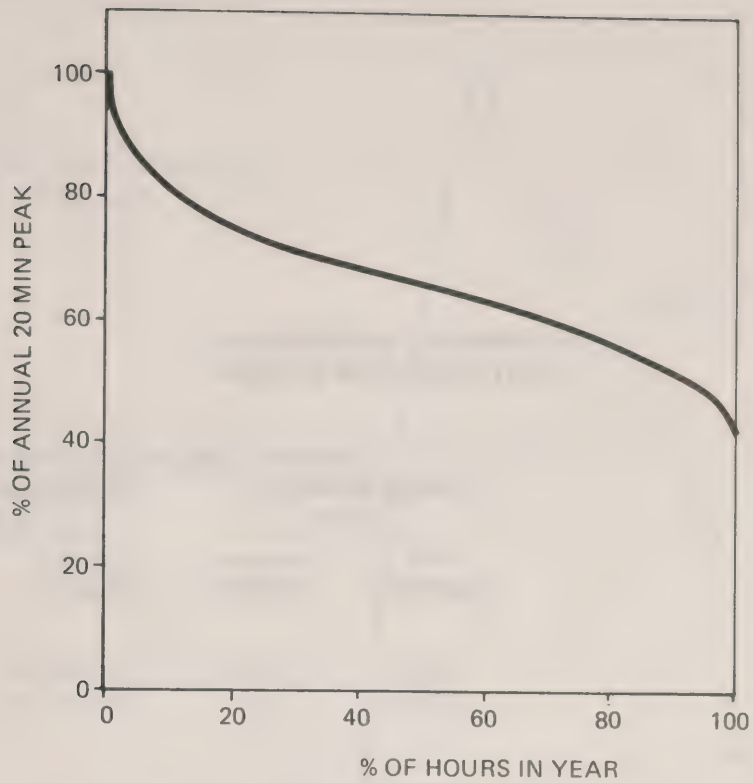
**FIGURE 5**



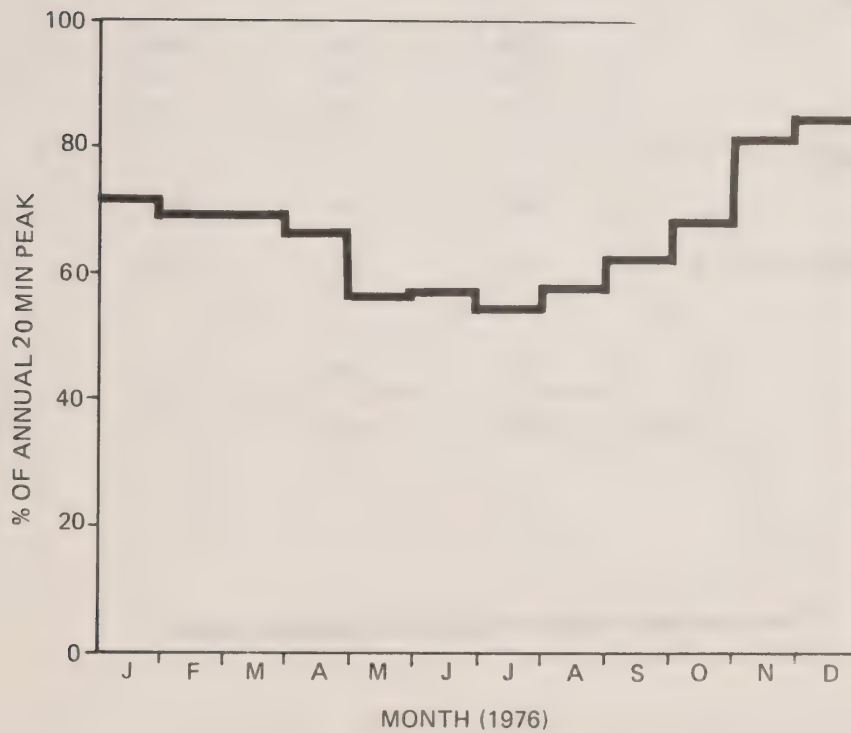
**NORTH EASTERN REGION DECEMBER PEAK**  
(SUM OF CUSTOMERS LOADS BY CLASSIFICATION)

	MW			
	<u>MUNICIPAL</u>	<u>RETAIL</u>	<u>DIRECT INDUSTRIAL</u>	<u>TOTAL</u>
ACTUAL				
1962	96	119	357	572
1963	102	131	360	593
1964	107	135	365	607
1965	123	130	355	608
1966	135	145	371	651
1967	139	158	450	747
1968	159	191	495	845
1969	173	206	546	925
1970	198	271	528	997
1971	219	292	573	1084
1972	234	305	606	1145
1973	252	310	660	1222
1974	254	315	674	1243
1975	289	364	673	1326
1976	301	387	799	1487
FORECAST – 770214				
1977	302	398	772	1472
1978	319	423	884	1626
1979	336	449	964	1749
1980	355	477	1050	1882
1981	376	506	1165	2047
1982	396	536	1307	2239
1983	418	570	1370	2358
1984	441	606	1440	2487
1985	466	645	1517	2628
1986	493	686	1602	2781
PROJECTION				
1987	521	745	1682	2948
1988	550	810	1765	3125
1989	581	879	1851	3311
1990	613	954	1940	3507
1991	647	1035	2033	3715
1992	682	1122	2129	3933
1993	719	1216	2229	4164
1994	757	1318	2333	4408
1995	797	1427	2440	4664
1996	837	1541	2546	4924
1997	879	1665	2656	5200
GROWTH RATE – PERCENT				
1962-1976	8.5	8.8	5.9	7.1
1976-1986	5.1	5.9	7.2	6.5
1986-1997	5.4	8.4	4.7	5.9

**FIGURE 6**



ANNUAL % DURATION CURVE OF HOURLY DEMANDS



AVERAGE ENERGY IN % OF DECEMBER PEAK

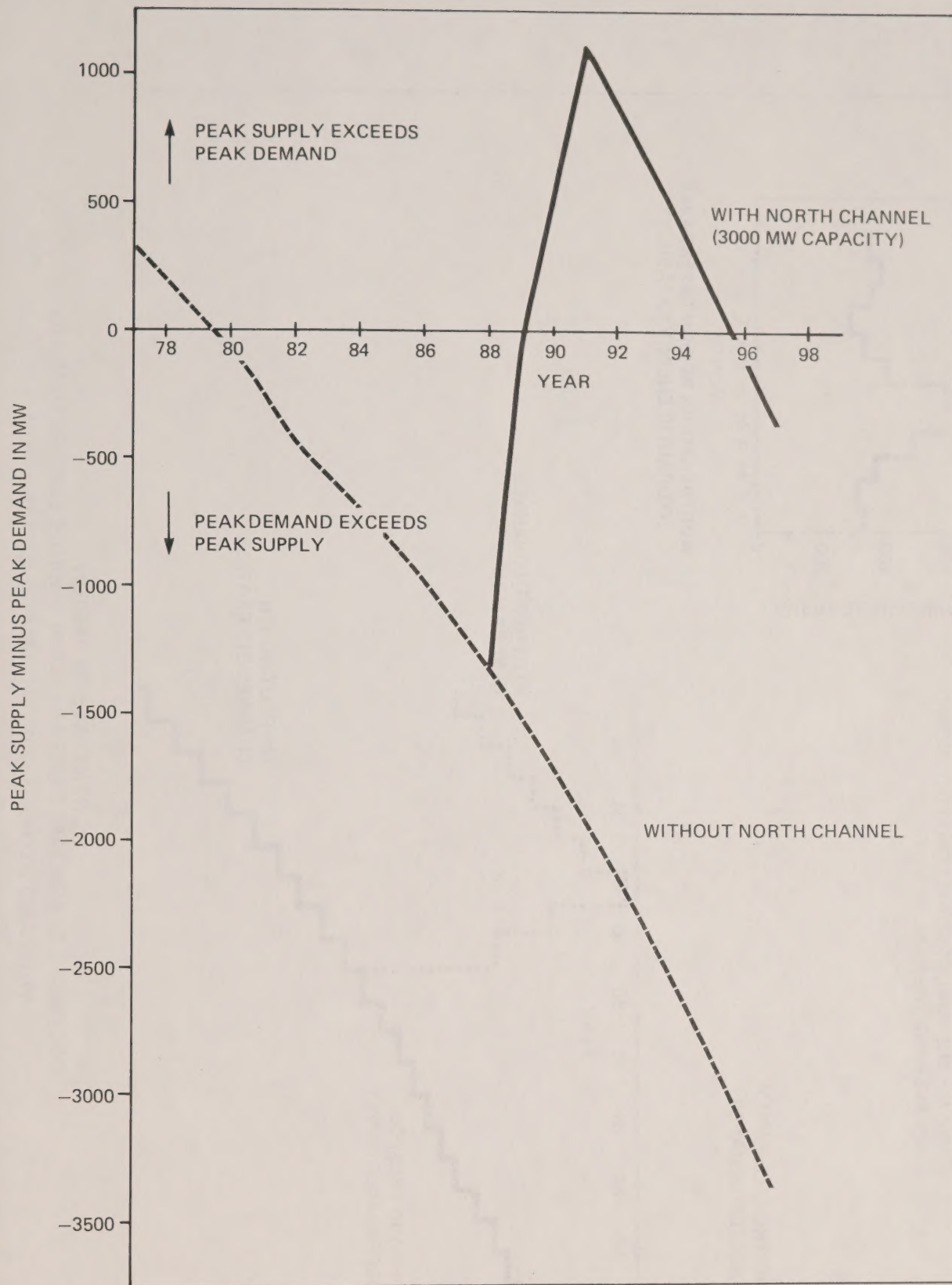
### NORTHEASTERN REGION LOAD CHARACTERISTICS

# **HYDRAULIC GENERATION NORTHEASTERN REGION**

STATIONS	GENERATION OUTPUT UNDER			
	MEDIAN WATER FLOWS		DEPENDABLE WATER FLOWS	
	Peak Capability	Average Capability	Peak Capability	Average Capability
ABITIBI RIVER				
Abitibi Canyon	264	128	264	79
Otter Rapids	179	65	177	39
MATTAGAMI RIVER				
Little Long	128	50	125	24
Harmon	130	54	125	25
Kipling	142	56	142	27
MISSISSAGI RIVER				
Aubrey Falls	158	23	158	12
Rayner-Wells	275	44	275	22
Red Rock	40	24	40	13
MONTREAL RIVER				
Lower Notch	267	34	253	20
BALANCE OF PLANTS IN N.E.R.*	60	45	59	31
OTTAWA RIVER				
Otto Holden	215	128	193	74
TOTAL	1,858	651	1,811	366

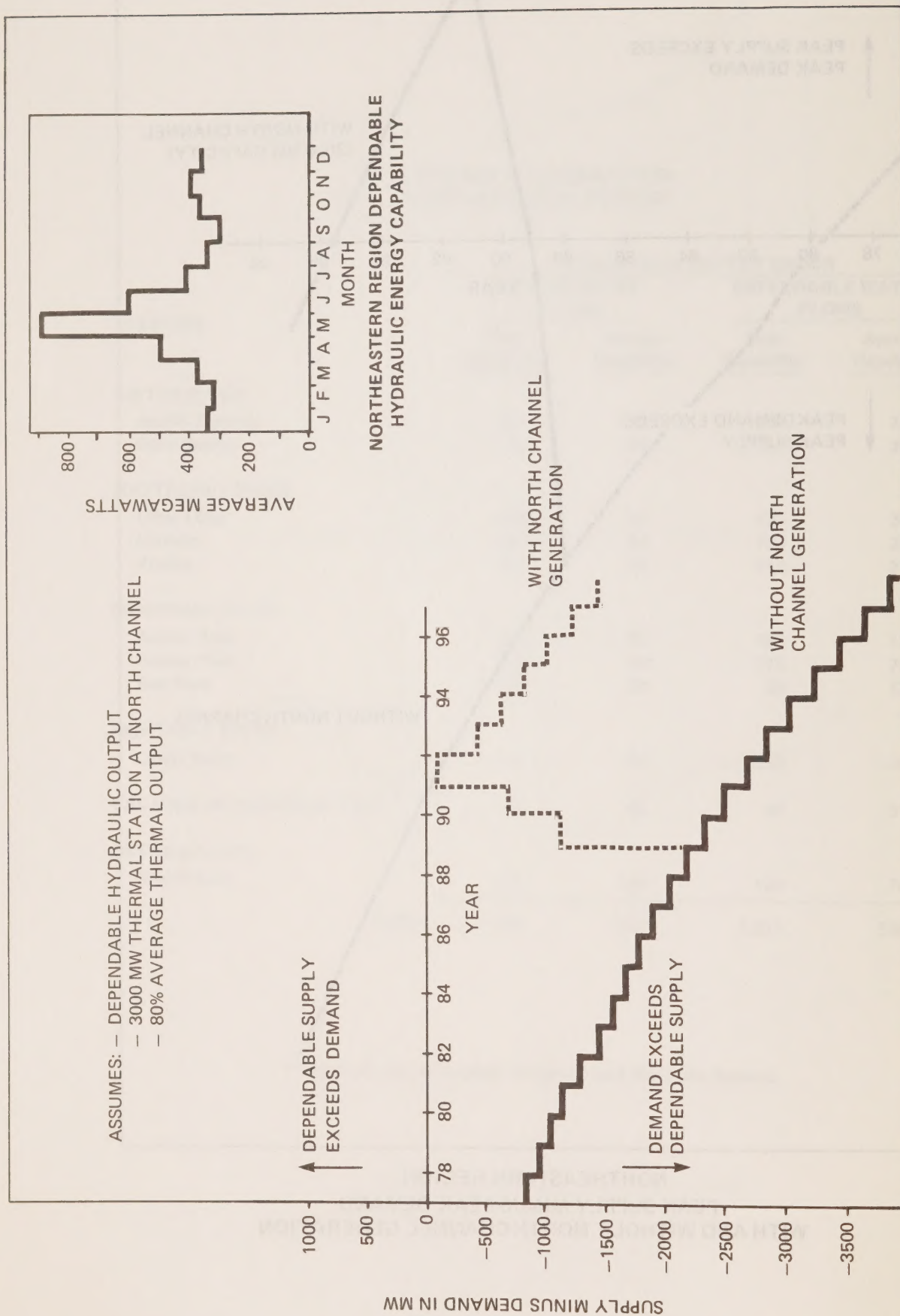
\* This is the sum of outputs of several small Hydraulic Stations





NORTHEASTERN REGION  
PEAK SUPPLY MINUS PEAK DEMAND  
WITH AND WITHOUT NORTH CHANNEL GENERATION

FIGURE 9



NORTHEASTERN REGION  
DECEMBER DEPENDABLE ENERGY SUPPLY MINUS ENERGY DEMAND  
WITH AND WITHOUT NORTH CHANNEL GENERATION







